Iowa Legislative Services Agency Fiscal Services

February 6, 2009

ADMINISTRATIVE RULES – FISCAL IMPACT SUMMARIES

Section 17A.4(3) <u>lowa Code Supplement</u> requires the Legislative Services Agency (LSA) to analyze the fiscal impact of all administrative rules with an impact of \$100,000 or more and provide a summary of the impact to the Administrative Rules Review Committee (ARRC). Fiscal Impact Statements filed by State agencies can be found on our website at http://staffweb.legis.state.ia.us/lfb/docs/Admin Rules/arfiscal notes.htm.

Department of Administrative Services

ARC 7509B

Rule Summary Authorizes the Director of the Department of Administrative Services (DAS) to enter

into contractual agreements for the procurement of information technology that may limit the liability of the vendor. Requires contractual limitations of vendor liability to be

provided in the competitive selection documents initiating the procurement.

Fiscal Impact The fiscal impact to the State cannot be determined. This change may attract more

vendors and may result in lower prices. However, limiting the liability of a vendor

creates risk for the State.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

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Accountancy Examining Board

ARC 7484B

Rule Summary

Proposes a number of amendments implementing changes required as a result of the SF 2379 (Regulation of Certified Public Accounting Act) that takes effect July 1, 2009. Allows out-of-state Certified Public Accountants (CPAs) and CPA firms to practice in Iowa without licensure under some conditions. Increases civil penalties for firms to \$10,000. Authorizes the Iowa Accountancy Examining Board to confidentially supply licensee social security numbers to the National Association of State Boards of Accountancy for use in a national data bank of licensee information. Outlines the planned transition from biennial to annual renewal for individual licensees. Clarifies authorization to perform attest or compilation services. Makes a number of changes to the CPA and LPA firm application and renewal process. Adds discipline provisions to continuing education chapter and allows ethics continuing education to be earned in half-hour intervals under certain conditions. Reorganizes fee information and changes the fee to reinstate a lapsed license.

Fiscal Impact

The fiscal impact of allowing out-of-state CPAs and CPA firms to practice in Iowa without licensure fees cannot be determined. Any decreases in license revenue will likely be made up by increasing fees for resident CPAs and firms.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

Department of Education

ARC 7504B

Rule Summary

Requires minimum time periods of physical activity for elementary and secondary students. Requires every student that is physically able to complete a certification course for cardiopulmonary resuscitation by the end of grade 12.

Fiscal Impact

No fiscal impact to the State. Fiscal impact to local school districts cannot be determined. It is not clear whether schools will be required to employ persons certified in CPR to train students.

ARC 7502B

Rule Summary

Requires school districts offering a Home School Assistance Program (HSAP) to report the list of students enrolled in the HSAP with the Department of Education as required by HF 2700 (FY 2009 Standings Appropriations Act). Requires the report to be filed by November 1 of each school year. Requires District personnel providing instruction through the HSAP to be appropriately licensed. Provides other technical changes regarding competent private instruction rules.

Fiscal Impact

No fiscal impact.

ARC 7503B

Rule Summary

Establishes nutritional content standards for foods and beverages sold or provided on school grounds during the school day.

Fiscal Impact

No fiscal impact to the State. The potential impact to local school districts cannot be determined because circumstances vary widely among districts.

ARC 7489B

Rule Summary Changes the definition of "teacher" to reflect current statute. Specifies that a

beginning teacher possessing an evaluator license may not evaluate other teachers

while the beginning teacher is on probationary status.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Robin Madison (Ext. 15270) Shawn Snyder (Ext. 17799)

Department of Economic Development

ARC 7506B

Rule Summary Implements HF 2689 (Renewable Fuels Tax Changes Act). Includes updating

statutory citations, adding definitions, and incorporating the option of a three- or fiveyear grant period. Specifies requirements for the "amount of award" for retail sites, terminal facilities dispensing biodiesel for year-round distribution, and tank vehicles.

Fiscal Impact The Department of Economic Development has \$2.0 million available during FY 2009

from an appropriation from the Grow Iowa Values Fund for renewable fuel grants.

The entire amount is expected to be awarded during FY 2009.

STAFF CONTACT: Ron Robinson (Ext. 16256)

Iowa Finance Authority

ARC 7512B and 7511B

Rule Summary Implements a process for allocating new federal authority for the issuance of tax

exempt bonds for disaster relief projects.

Fiscal Impact State funds are not impacted. The Governor's designee will have authority to issue

tax exempt bonds.

ARC 7514B and 7513B

Rule Summary Creates the Council on Homelessness as required by SF 2161 (Homelessness

Council Act).

Fiscal Impact No fiscal impact.

STAFF CONTACT: Ron Robinson (Ext. 16256)

Professional Licensure Division - Department of Public Health

ARC 7479B

Rule Summary Psychology: Establishes a reactivation fee for certification as a health service

provider. Specifies that the reactivation fee is the same as the renewal fee. The fee will apply to psychologists reactivating the psychology license and certification as a

health service provider.

Fiscal Impact Minimal fiscal impact.

ARC 7523B

Rule Summary Respiratory Care: Requires applicants of respiratory care licenses to have a criminal

background check and to be assessed for the associated costs of the background

check.

Fiscal Impact No fiscal impact.

ARC 7476B

Rule Summary Behavioral Science: Updates licensure and disciplinary requirements. Adds

requirements for temporary licensure. Rescinds duplicative language. Clarifies supervision requirements for licensure and adds an effective date for implementation.

Fiscal Impact No fiscal impact.

ARC 7477B

Rule Summary Dietetics: Rescinds duplicative chapters and rules relating to licensure, continuing

education, and discipline for Dieticians.

Fiscal Impact No fiscal impact.

ARC 7478B

Rule Summary Board of Hearing Aid Dispensers: Rescinds duplicative and outdated rules in the

requirements for licensure, continuing education, and discipline. Revises grounds for

discipline to be consistent with statute.

Fiscal Impact No fiscal impact.

ARC 7507B

Rule Summary Speech Pathology and Audiology: Updates speech pathology and audiology

licensure and temporary licensure requirements. Removes duplicative language.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

Department of Public Health

ARC 7530B

Rule Summary Updates requirements for tattoo artists and establishments in lowa. Major changes

include: new definitions for inspection agency, residential dwelling, tattoo mobile unit, temporary establishment permit, and temporary event. Revises the definition for tattoo artist. Restricts tattoo operations in a residential dwelling. Adds requirements for maintenance of records related to sterilization and clients. Increases permit and application fees, adds educational and age requirements for tattoo artists. Adds requirements for mobile units and requirements for disclosure of past criminal

activities. Deletes outdated language.

Fiscal Impact Minimal fiscal impact. Artist permit, establishment, and inspection fee increases will

generate minimal revenue to the State General Fund and to local governments that

perform inspections.

ARC 7516B

Rule Summary Specifies fees applicable to the various licenses issued by the Plumbing and

Mechanical Systems Examining Board. Requires the Board to review fee structures

biannually.

Fiscal Impact The Department of Public Health (DPH) will incur the usual Board and Subcommittee

costs of an estimated \$20,000 annually. The Department of Public Health plans to hire four full-time (FTE) positions and has \$286,000 budgeted for the positions for FY 2009. The General Assembly appropriated one-time start-up funds for FY 2009 of \$200,000 and the Department estimates revenues of \$450,000 for FY 2009 from future rules that will specify licensure fees. The revenue is expected to increase in future fiscal years to \$660,000 when annualized. The Department expects to retain \$100,000 from FY 2009 revenues and have a \$208,000 balance at the end of FY 2010. Funds are retained by the Board. Possible proposed legislation by the Board

may result in additional revenue.

ARC 7517B

Rule Summary Describes the types of licenses issued by the Plumbing and Mechanical Systems

Examining Board. Specifies the requirements for initial licensure, renewal of a license, application for examination, and a process for applicants denied licensure by

the Board. Clarifies the definition of routine maintenance.

Fiscal Impact The fiscal impact is reflected in the Fiscal Impact entry for ARC 7516B.

ARC 7538B

Rule Summary Defines the scope of services provided, client eligibility criteria, priority for program

expenditures, and client application procedures for the lowa Breast and Cervical

Cancer Early Detection Program (IA BCCEDP).

Fiscal Impact No fiscal impact. This Program is federally funded.

ARC 7540B

Rule Summary Requires the DPH to provide follow-up after receipt of a certificate of noncompliance

from the centralized collection unit of the Department of Revenue. Specifies the procedures for denial of issuance or renewal of a license or the suspension or

revocation of a license issued by the DPH.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

Department of Human Services

ARC 7480B

Rule Summary

Eliminates quarterly reporting for families with earned income. All families on the Family Investment Program (FIP) will be subject to semiannual reporting, completing a report form every six months, with an annual interview. Clarifies that when a FIP participant is approved for foster care or subsidized adoption assistance while staying in the same home, FIP is cancelled effective the first of the next month following the date approval of the foster care or subsidized adoption assistance is entered into the Department's computer system. Specifies that FIP payments for the month the foster care or subsidized adoption assistance is approved, or any past months for foster care or subsidized adoption payments made retroactively, are not subject to recoupment.

Fiscal Impact

The estimated cost to the Temporary Assistance for Needy Families Fund (TANF) is \$123,000 for FY 2009 and \$272,000 for FY 2010. No funding has been provided by the General Assembly for this change. This would eliminate the opportunity to transfer TANF funds to Childcare Assistance to save General Fund dollars.

ARC 7491B

Rule Summary

Updates requirements for participants in the PROMISE JOBS work and training program based on changes to federal regulations for the Temporary Assistance for Needy Families (TANF) program.

Fiscal Impact

No fiscal impact.

ARC 7526B

Rule Summary

Makes various technical changes to Medicaid, Foster Care, Adoption Services, Rehabilitative Treatment Services, and other various subject areas.

Fiscal Impact

No fiscal impact.

ARC 7481B

Rule Summary

Creates a new Medicaid provider type for occupational therapists in independent

practice.

Fiscal Impact

Minimal fiscal impact.

ARC 7483B

Rule Summary

Increases the Medicaid reimbursement rate for nonemergency medical transportation by car from 30 cents per mile to 34 cents per mile.

Fiscal Impact

The mileage increase will impact 75.00% of medical transportation claims. The State's share of the increase will cost the General Fund \$303,000 in FY 2009 and \$393,000 in FY 2010. Funding was not provided by the General Assembly for this increase in FY 2009.

STAFF CONTACT: Jess Benson (Ext. 14611) Deborah Helsen (Ext. 16764)

Environmental Protection Commission

ARC 7474B

Rule Summary

Makes changes to current rules related to liners and leachate collection systems installed at municipal solid waste landfills as required by federal and State regulations. The systems prevent groundwater contamination.

- 1. Allows the Department of Natural Resources (DNR) to focus compliance efforts on municipal solid waste landfills (MSWLFs) that are not in compliance with current liner and leachate collection system requirements.
- 2. Removes the three-year timeframe for constructing a liner along the sideslope over a non-compliant MSWLF unit by allowing site-specific conditions to dictate when or if the side liner is necessary.
- 3. Defines "vertical expansion" for waste placement.
- Clarifies that vertical expansion areas need a separatory liner and leachate collection system installed between the vertical expansion and underlying noncompliant MSWLF unit.
- 5. Defines the amount of time for continued waste placement in the vertical expansion area in order to obtain an adequate slope for building the separatory liner and leachate collection system.
- 6. Removes the definition of a liner and defines the separatory liner in the vertical expansion area.
- 7. Addresses the objections filed by the Administrative Rules Review Committee.
- 8. No longer requires MSWLFs with remaining disposal capacity to construct an additional liner over an existing basal liner and leachate collection system.

Fiscal Impact

Minimal fiscal impact to the DNR. This rule change will reduce the amount of time used by DNR engineering staff to review revised design plans.

The DNR identified up to 19 municipal solid waste landfills in lowa impacted by this rule. The change removes the requirement to install a new liner for 15 of the 19 landfills. The Cedar Rapids/Linn County Solid Waste Agency has reported over \$500,000 in construction cost savings as a result of these amendments.

The remaining four landfills will be required to construct a new liner. Using cost model assumptions from previous revisions, the estimated cost for constructing a liner and leachate collection system is \$668,000 for a 0.65 acre area. However, the requirement that the liner be installed within the next three years has been removed, that will allow for more time for landfill agencies to budget for and accrue the funds needed for the construction of the liner.

STAFF CONTACT: Debra Kozel (Ext. 16767)

Department of Administrative Services

ARC 7492B

Rule Summary Updates the contact information for the Technology Enterprise Standards Coordinator.

Fiscal Impact No fiscal impact.

ARC 7515B

Rule Summary Broadens the coverage of the tax-sheltered annuity program to include employees of

public education employers, area education agencies, and community colleges.

Fiscal Impact No fiscal impact.

ARC 7501B

Rule Summary Rescinds a portion of a current rule concerning what constitutes a conflict of interest

relating to outside activities for State employees.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

Architectural Examining Board

ARC 7486B

Rule Summary Permits a person seeking an architectural commission in the State to provide

architectural services only, without registration if certain information is provided to the

Architectural Examining Board.

Fiscal Impact Minimal fiscal impact. The Architectural Examining Board receives about 100 new

reciprocal applications per year. The fees charged are currently \$200 per year. The

fiscal impact is an estimated increased revenue of \$20,000 annually.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

Attorney General

ARC 7528B

Rule Summary Provides the process for the application, processing and issuance of an identity theft

passport, specifies the forms to be used, and defines certain terms.

Fiscal Impact The fiscal impact is expected to be minimal. Identity theft victims may be charged a

small fee for creation of the passport.

STAFF CONTACT: Beth Lenstra (Ext. 16301)

Department of Cultural Affairs

ARC 7490B

Rule Summary Clarifies that there is not a restriction against funding religious organizations in the

Iowa Community Cultural Grants Program. Removes some matching fund

restrictions and the requirement that the project be innovative.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Ron Robinson (Ext. 16256)

Board of Educational Examiners

ARC 7520B

Rule Summary Reorganizes by category of educator or license process. Makes no substantive

changes to the rules.

Fiscal Impact No fiscal impact.

ARC 7518B

Rule Summary Eliminates the issuance of a non-renewable, one-year Class A license to out-of-state

applicants that have not yet passed the test in their home state. The current rules anticipate that the applicant will pass their home state test within the year and achieve a standard license. Applicants have used the lowa license to get a license in

their own state without having to pass the testing requirements.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Robin Madison (Ext. 15270)

Insurance Division - Department of Commerce

ARC 7536B

Rule Summary Clarifies the definition for "continuing education" as it applies to persons that are

newly-licensed as insurance producers and to persons that hold existing insurance

producer licenses.

Fiscal Impact No fiscal impact.

ARC 7537B

Rule Summary Updates duties and procedures to follow for insurance producers and non-admitted

insurers to provide excess and surplus lines insurance in Iowa.

Fiscal Impact No fiscal impact.

ARC 7524B

Rule Summary Establishes standards for long-term care insurance, including a mechanism for

independent review of insurance company determinations regarding whether an

insured individual has met the necessary conditions to have benefits paid

Fiscal Impact No fiscal impact.

ARC 7525B

Rule Summary Provides for the retrospective payment of clean claims for covered services during

the credentialing period.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

Natural Resource Commission

ARC 7535B

Rule Summary Changes the dollar amount that the Department of Natural Resources (DNR) must

receive approval from the Natural Resources Commission for public improvement

projects. Makes other small modifications on bidding requirements.

Fiscal Impact No fiscal impact.

ARC 7533B

Rule Summary Increases the dollar limit for grazing and having leases that the DNR negotiates from

\$2,500 to \$5,000. This is expected to save the DNR time and money by not having

to negotiate as many leases.

Fiscal Impact Minimal fiscal impact.

ARC 7532B

Rule Summary Creates a boat speed restricted zone at two locations on the Mississippi River

located in Burlington, Iowa.

Fiscal Impact No fiscal impact.

ARC 7539B

Rule Summary Changes rules related to camping fees. Updates the State sales tax to six percent,

establishes fees for new cabins being constructed at Pine Lake, Nine Eagles and Springbrook State Parks. Increases the camping cabin fee at a Pleasant Creek State Recreation Area. Establishes minimum stay requirements for the multi-family cabins.

Redication / Red. Established minimum stay requirements for the matter arming stability

Fiscal Impact The estimated increase in revenue from the new cabins is \$98,000 per year

beginning in FY 2011. Not all of the cabins will be completed in FY 2009 and FY 2010, so the revenue will be less in those two years. Cabin rental fees are deposited

in the Land and Water Conservation Fund. These funds pay for State Park

expenditures.

ARC 7499B

Rule Summary Permits a person to register at a State Park to swim outside the designated

swimming area from sunrise to sunset. Specifies the swimmer must be accompanied by a person in a vessel and that the vessel must display a 12-inch square, bright

orange flag that can be seen all around the horizon. The change is for persons

training for triathlons.

Fiscal Impact Minimal fiscal impact for changes in signing at State Parks.

ARC 7498B

Rule Summary Changes rules related to the harvest of ginseng by changing definitions and licensing

requirements. Prohibits the harvesting or planting of ginseng at State Parks and State Preserves. Establishes recordkeeping and reporting requirements of ginseng

transactions.

Fiscal Impact Based on DNR data, there are approximately 65 ginseng growers, eight ginseng

dealers, and 525 ginseng harvesters. Of the eight ginseng dealers, four are residents and four are nonresidents. Of the ginseng harvesters, 495 are residents and 30 are nonresidents. Total estimated revenue from license sales is estimated at

\$22,000 per year for the Fish and Wildlife Trust Fund.

ARC 7500B

Rule Summary Makes nonresident deer hunting changes. Adds 1,000 antlerless only licenses to the

quota. Requires all blinds used for hunting to be marked with hunter orange. Allows nonresidents to obtain antlerless licenses for the January Antlerless season. These licenses will come from the resident quota in those counties where the resident quota

has not been filled and will go on sale to nonresidents on January 3rd.

Fiscal Impact If all 1,000 anterless deer licenses were sold, this would be an increase of \$150,000

to the Fish and Game Trust Fund. The Department does not expect all licenses to be

sold and total revenue will probably be less than \$150,000.

STAFF CONTACT: Debra Kozel (Ext. 16767)

Department of Natural Resources

ARC 7534B

Rule Summary Changes the dollar limit of public improvement projects that must be submitted by

DNR for approval by the Natural Resources Commission. Makes other small

modifications bidding requirements.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Debra Kozel (Ext. 16767)

Board of Nursing

ARC 7485B

Rule Summary Provides for the appeal and hearing processes for an applicant that has been denied

licensure by the Board of Nursing.

Fiscal Impact No fiscal impact.

ARC 7487B

Rule Summary Provides for additional document options to support declaration of the primary State

of residence when obtaining a license. Provides for issuance of a multistate license for a nurse working on a visa and provides for multistate license limitations for

disciplined licensees.

Fiscal Impact No fiscal impact.

ARC 7488B

Rule Summary Rescinds current provisions relating to child support noncompliance and student loan

default or noncompliance. Provides for license denial, suspension, or revocation for

nonpayment of child support, student loan, or State debt.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Deborah Helsen (Ext. 16764)

Department of Public Safety

ARC 7529B

Rule Summary Removes device names and models from the evidentiary breath testing device rule

but references that this information will be maintained and published by the

Department of Public Safety. The document is available upon request and on the

Department website.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Jennifer Acton (Ext. 17846)

Real Estate Commission

ARC 7505B

Rule Summary Adds the definition of "moral turpitude" to language related to qualifications of real

estate licensees.

Fiscal Impact No fiscal impact.

ARC 7508B

Rule Summary Adds the definition of "moral turpitude."

Fiscal Impact No fiscal impact.

ARC 7510B

Rule Summary Removes the word "may" and replaces it with the word "shall" to clarify that a

continuing education certificate is not to be issued for a licensee missing a portion of

a class or program.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

Department of Revenue

ARC 7493B

Rule Summary Changes the Department of Revenue's bonding requirement to an optional action.

Clarifies that the term "delinquencies" applies to both timely payment of the sales tax and timely filing of the sales tax return. Describes the Department's current practice of applying the bond toward any outstanding tax liability of the permit holder. Allows sales tax permit holders that have maintained a good filing record for a period of two years to request a return of the bond. Allows the Department to return the bond to the sales tax permit holder without a formal request. Updates outdated references.

Fiscal Impact No fiscal impact.

ARC 7495B

Rule Summary Increases the use tax exemption on the price of a mobile or manufactured home from 40.00% to 80.00% as required in HF 2700 (FY 2009 Standing Appropriations Act).

Fiscal Impact The estimated fiscal impact is an annual decrease of \$467,000 to the Statutory

Allocations Fund. The Statutory Allocations Fund was established in SF 2420 (FY

2009 TIME-21 Act).

Prior to enactment of HF 2700, the use tax on mobile homes and manufactured homes that was not attributable to the cost of the tangible personal property used in the processing of the home was 5.00% of 60.00%, or approximately \$700,000. House File 2700 requires that the use tax be 5.00% of 20.00%, or \$233,000, a

difference of \$467,000.

ARC 7497B

Rule Summary Explains the exemption for the value of a qualified school tuition plan, as defined by

Section 529 of the Internal Revenue Code, from the Iowa inheritance tax.

Fiscal Impact The fiscal impact cannot be determined since the number of times this exemption

would take place is not known. The impact is expected to be minimal.

ARC 7496B

Rule Summary Reflects the repeal of Chapter 451, Code of Iowa, regarding the Iowa Estate Tax.

Fiscal Impact No fiscal impact.

ARC 7494B

Rule Summary Specifies the role of the Centralized Collections Unit of the Department of Revenue in

processing license sanctions for collection of debt owed to the State of Iowa or to a

State agency.

Fiscal Impact No fiscal impact to State.

ARC 7531B

Rule Summary Authorizes an eligible city with a local option sales and services tax to establish, by

ordinance, a sales tax increment financing district for the purpose of funding urban

renewal projects without an election.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Joseph Brandstatter (Ext. 52062)

Department of Transportation

ARC 7482B

Rule Summary Moves the Traffic Safety Program application deadline to June 15 so approvals can

be made in December allowing time to develop projects for the following construction

season.

Fiscal Impact No fiscal impact.

STAFF CONTACT: Mary Beth Mellick (Ext. 18223)

Treasurer of State

ARC 7527B

Rule Summary Implements the Fairgrounds Infrastructure Aid Fund created in SF 2432 (FY 2008

Infrastructure Appropriations Act). The Fund was established to allow counties to

apply for State funding for infrastructure improvements at county fairgrounds.

Fiscal Impact The Treasurer of State received an appropriation of \$1,590,000 for FY 2009 from the

Rebuild Iowa Infrastructure Fund for infrastructure improvements at county fairgrounds. Of this amount, \$530,000 was allocated to the Fairgrounds

Infrastructure Aid Fund. The Fairgrounds Infrastructure Aid Fund will allow counties

to apply for grants for not less than \$5,000 and up to \$50,000 for the purpose of implementing infrastructure improvements at county fairgrounds. The enacted legislation requires applicants to provide matching funds of one dollar of non-State

funds for every two dollars of State funds.

STAFF CONTACT: David Reynolds (Ext. 16934)